

Message Text

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INFO OCT-01 ISO-00 SAJ-01 IO-10 ACDA-05 EB-07 DOTE-00

CIAE-00 DODE-00 PM-03 H-02 INR-07 L-03 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 USIA-06 OMB-01 BIB-01 /083 W

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R 301133Z MAY 75

FM AMEMBASSY BONN

TO SECSTATE WASHDC 0420

INFO AMEMBASSY BERLIN

USMISSION USBERLIN

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

USMISSION NATO BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 08630

E.O. 11652: GDS

TAGS: PGOV, PFOR, GW, GE, WB, UR

SUBJECT: FRG REPORT ON SECOND ROUND OF FRG-GDR NEGOTIA-
TIONS ON ROAD TRANSIT TRAFFIC.

REF: A) BONN 5752; B) USBER 683

SUMMARY: FRG HAS BRIEFED ALLIES IN BONN GROUP MEETING ON
SECOND ROUND, WHICH TOOK PLACE IN EAST BERLIN ON APRIL
29, OF INNER-GERMAN NEGOTIATIONS ON ROAD TRANSIT TRAFFIC.
EACH SIDE WAS LED BY SAME MEN WHO HEADED FIRST ROUND,
PERM REP CHIEF GAUS FOR FRG AND DEP TRANSPORT MINISTER
SCHLIMPER FOR GDR. SECOND ROUND DEMONSTRATED AGAIN THAT
CRUCIAL QUESTION IS WHO WILL PAY. GENERAL AGREEMENT WAS
INDICATED THAT RECONSTRUCTION OF HELMSTEDT-BERLIN AUTO-
BAHN HAS FIRST PRIORITY. THE THIRD ROUND IS SCHEDULED
FOR JUNE 11, ALSO IN EAST BERLIN. END SUMMARY.

1. THE TWO-HOUR SESSION WAS CHARACTERIZED IN GAUS'
REPORT (WHICH FRG BONN GROUP REP KASTRUP PARAPHRASED FOR
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ALLIED REPS) AS BUSINESSLIKE AND EVEN FRIENDLY, WITH NO

INDICATIONS THAT OTHER FRG-GDR ISSUES HAVE IMPLICATIONS FOR THE ROAD TALKS. KASTRUP SAID THAT BOTH SIDES HAD "MORE OR LESS AGREED" THAT RECONSTRUCTION (GAUS USED THIS WORD IN HIS REPORT) OF HELMSTEDT-BERLIN AUTOBAHN HAS FIRST PRIORITY. WORK TO BE DONE WOULD BE NEW ROADBED, AS REQUIRED, AND NEW OR REPAIRED SURFACE WHERE ROADBED STILL SOUND. THE QUESTION OF ADDING EMERGENCY LANES TO OUTSIDE OF EXISTING TRAFFIC LANES WOULD BE STUDIED.

2. KASTRUP SAID THAT GDR ACCEPTED FRG POSITION THAT, IN VIEW OF COMPLEXITY OF MATTERS TO BE NEGOTIATED, THE TWO SIDES WOULD TRY TO REACH AGREEMENTS ON SPECIFIC ITEMS AS THEY WENT ALONG AND NOT HOLD ALL ASPECTS OF ROAD TRANSIT FOR A FINAL, GLOBAL AGREEMENT. THIS WOULD ALLOW, SAID KASTRUP, AGREEMENT AND PRIORITY ACTION ON SHORTER-RANGE ITEMS PRIOR TO GETTING INTO LONG-RANGE MATTERS SUCH AS CONSTRUCTION OF A HAMBURG-BERLIN AUTOBAHN. REGARDING THIS AUTOBAHN, GAUS' REPORT SAID THAT THE GDR HAD DEFINITELY REJECTED THE SOUTHERN ROUTE (COMMENT: THIS ROUTE IS FAVORED BY FRG SINCE IT WOULD BE SHORTER IN GDR AND TIE IN BETTER WITH WEST GERMAN AUTOBAHN NET; GDR FAVORS NORTHERN ROUTE WHICH COULD MAKE USE OF SOME 50 MILES OF THE BERLIN-ROSTOCK AUTOBAHN--SEE GDR DEC 9, 1974 NOTE TO FRG. END COMMENT). THE GDR INDICATED AGREEMENT, THAT AS PORTIONS OF ANY HAMBURG-BERLIN AUTOBAHN ARE CONSTRUCTED THEY WILL IMMEDIATELY BE INTEGRATED INTO THE PRESENT HIGHWAY SYSTEM TO PERMIT MORE RAPID UNBURDENING OF HAMBURG-BERLIN ROAD TRANSIT TRAFFIC.

3. GAUS AGAIN EMPHASIZED IMPORTANCE OF OPENING ADDITIONAL CHECKPOINTS AT WEST BERLIN END OF TRANSIT ROUTES (SEE PARA 1, REFTEL A), ASSERTING FRG COMPETENCE SINCE

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 08630

CHECKPOINTS WOULD SERVE TRANSIT TRAFFIC. SCHLIMPER REJECTED THIS, MAINTAINING EARLIER POSITION THAT THIS A MATTER FOR SENAT WITH GDR. GAUS ALSO ASKED FOR REASONING BEHIND GDR PREFERENCE STATED EARLIER FOR CONSTRUCTION OF NEW AUTOBAHN PARALLEL TO BERLIN RING RATHER THAN WIDENING OF RING TO SIX LANES.

4. GAUS' REPORT SAID THIS ROUND OF TALKS AGAIN SHOWED THAT FINANCING WAS CRUCIAL POINT. BOTH SIDES RESTATED EARLIER POSITIONS (GDR - NO NEW FINANCIAL BURDENS; FRG - MUST USE COST-BENEFIT CALCULATION), AND SCHLIMPER EVEN WENT SO FAR AS TO SAY THAT THE QUESTION MUST BE RESOLVED IN ACCORDANCE WITH GDR POSITION BEFORE FURTHER SUBSTANTIVE NEGOTIATIONS WOULD BE POSSIBLE. HOWEVER, AS NOTED ABOVE, SCHLIMPER DID AGREE TO JUNE 11 AS DATE FOR THIRD ROUND OF ROAD TALKS.

5. COMMENT. ON FINANCING, DURING MAY 20 FRG-GDR TALKS
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ON RAIL TRANSIT TRAFFIC (REPORTED SEPTTEL) THE GDR CHIEF NEGOTIATOR INDICATED A MORE FORTHCOMING POSITION, INDICATING UNDERSTANDING FOR FRG POSITION AND SAYING THAT IF IT COMES TO A DISTRIBUTION OF COSTS, THE GDR WOULD INSIST ON "PSYCHOLOGICAL-POLITICAL FORMULATION" FOR THE AGREEMENT. THIS INFORMATION WAS CHARACTERIZED BY KASTRUP AS SENSITIVE AND SHOULD BE PROTECTED.

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